# Medication Bagging Challenges: Where Do We Go From Here?

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## Relevant Financial Relationship and Conflict of Interest Disclosure

 No one in control of the content of this activity has a relevant financial relationship or conflict of interest with an ineligible company.



## Learning Objectives

- Define the differences between clear, white and brown bagging
- Identify regulatory, medication safety and patient care issues created by bagging practices
- Describe strategies to potentially mitigate medication safety risks with brown bagging



#### Provider-Administered Medications

Clinics, hospital outpatient departments, infusion services

Traditionally buy and bill plus an administration fee

Subject to strict regulatory requirements for acquisition, storage and handling

Frequently specialty medications



## Buy and Bill Payment Structures

#### Medicare

Average sales price +
 6% + administration
 fee

#### Medicaid

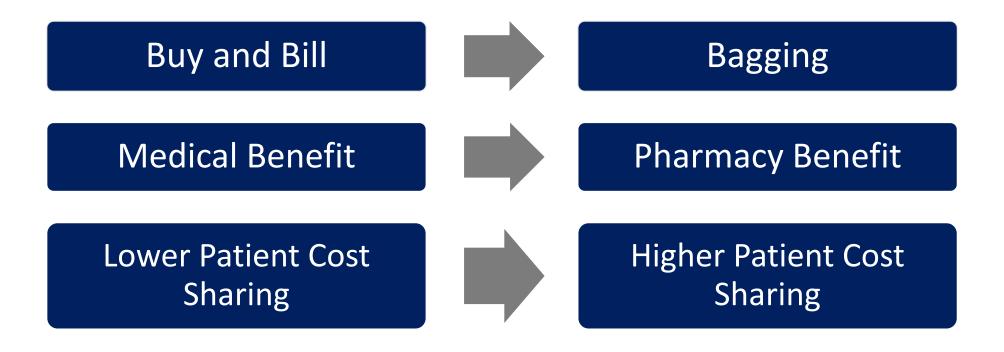
 Often acquisition cost + administration fee

#### Commercial

- Percentage of charges
- Negotiated rates



## Drug Acquisition and Payment Shifts





## Payer Rationale for Transitioning to Bagging

45% of specialty medication spend is on drugs administered by clinicians and reimbursed through the medical benefit

- By shifting the cost to the prescription benefit, payers purport that the drug acquisition costs are lower due to specialty pharmacy volume discounts
- Lower markup rates by clinic

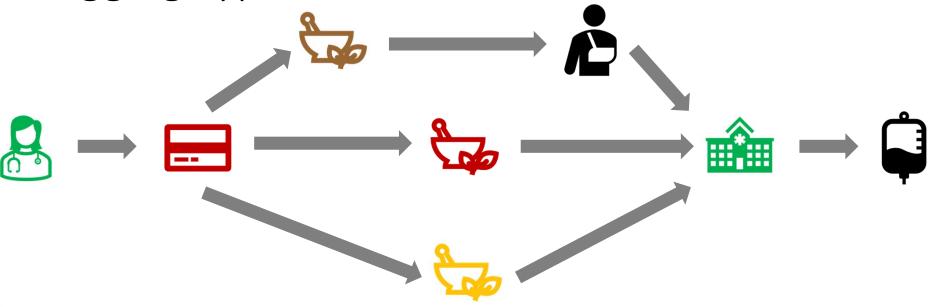
Lower administrative costs due to vertical integration

Perceived improved drug utilization review and formulary process associated with PBM

Less likely to be impacted by drug shortages due to purchasing power



## Bagging Types





Brown bagging – filled by PBM-preferred community or specialty pharmacy and dispensed to patient



White bagging – filled by PBM-contracted specialty pharmacy and sent to healthcare administration site



Clear/Gold bagging – filled by health system owned specialty pharmacy and sent to internal administration site



## Medication Bagging Target Examples



Parenteral chemotherapy



Chemotherapy support medications



Immunomodulary medications targeting rheumatoid arthritis, Crohn's disease



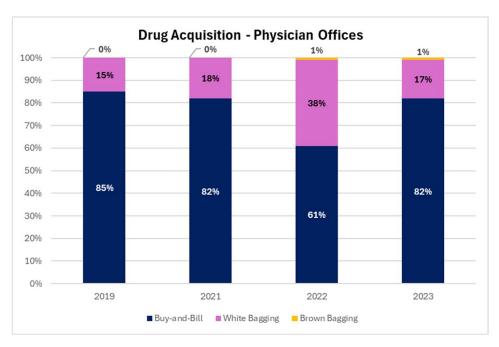
**Blood factors** 

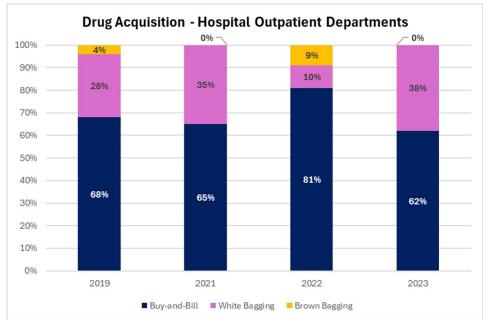


IVIG



## Infused Oncology Drug Sourcing



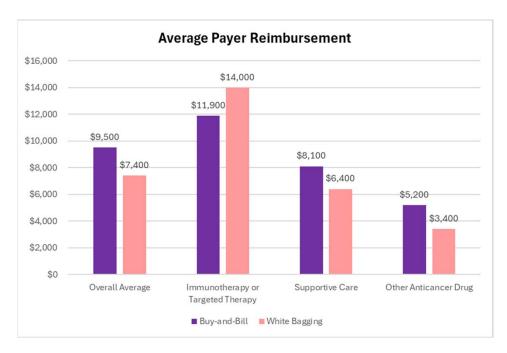


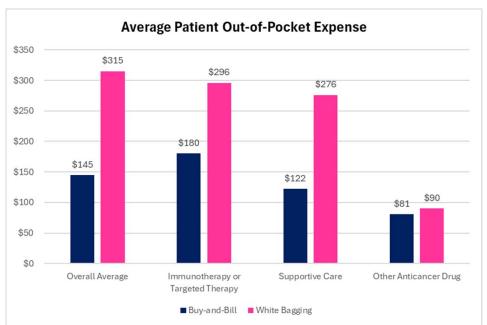


# Bagging Impacts on Patients, Providers and Healthcare Organizations



# Payer Reimbursement and Patient Cost Sharing







## Bagging and Regulatory Considerations



# Medication Management Standards and Bagging

#### MM.02.01.01: The hospital selects and procures medications

- 6. The hospital standardizes and limits the number of drug concentrations available to meet patient care needs.
- 7. The hospital follows a process to select, approve, and procure medications that are not on its formulary

MM.03.01.05: The hospital safely controls medications brought into the hospital by patients, their families, or licensed practitioners.

• 2. Before use or administration of a medication brought into the hospital by a patient, their family or a licensed practitioner, the hospital identifies the medication and visually evaluates the medication's integrity.



# Medication Management Standards and Bagging

## MM.05.01.17: The hospital follows a process to retrieve recalled or discontinued medications.

• 4. When required by law and regulation or hospital policy, the hospital informs patients that their medication has been recalled or discontinued for safety reasons by the manufacturer or the US Food and Drug Administration (FDA).



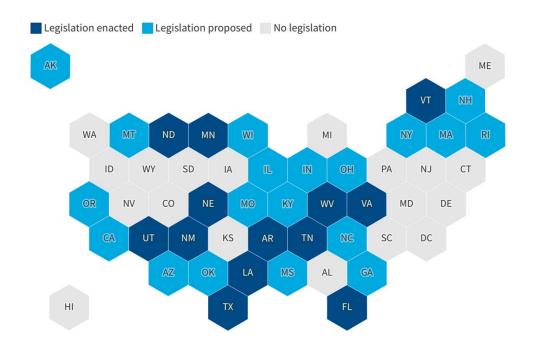
#### **DSCSA Considerations**

#### Drug Supply Chain Security Act (DSCSA)

- Requirements aimed to deter, detect, and remove potentially dangerous drugs from the supply chain
- Track and trace
- Patient-specific medication



## Bagging Legislation



Source: American Society of Health-System Pharmacists; legislative sessions 2021-23 Map data: Tilegrams/NPR



## Illinois Proposed Legislation – SB3225

- Introduced February 3, 2023 by Cristina Castro
  - Health benefit plans (HBP) or pharmacy benefit managers (PBM) shall not:
    - Require a patient to obtain a clinician-administered drug from a pharmacy selected by the HBP or PBM
    - Require a patient to obtain a clinician-administered drug from a pharmacy selected by the HBP or PBM with the intent to have it transported to another site of service for administration
    - Offer financial incentives for patients to do one of the above
    - Deny or restrict coverage for a drug provided by a pharmacy, for provider administration, not specified by the HBP or PBM
    - Deny or limit reimbursement for the above
    - Assess higher fees to the patient for the above
    - Require an enrollee to use home infusion or use a site of service identified by the HBP or PBM
- Reassigned to the insurance committee on 1/10/24



## Providers and Bagging Options

Accept all bagged medications

Deny all bagged medications and refer those patients to another location for administration

Deny certain types of bagging and refer those patients to another location for administration

Negotiate with insurers for buy and bill or clear bagging only



# Strategy for Addressing Brown Bagging Concerns



## # UI Health | •••



445 bed hospital

30+ Outpatient clinics

7 onsite Ambulatory Pharmacies



#### Compliance

MM.03.01.05 The hospital safely controls medications brought into the hospital by patients, their families, or licensed practitioners

Before use or administration of a medication brought into the hospital by a patient, their family or a licensed practitioner, the hospital identifies the medication and visually evaluates the medication's integrity.

#### **UI Health Hospital Policy TX 3.11**

#### B. Outpatient Use of Patient's Own Medications

- As a rule, medications that are to be administered to patients in the clinics should be obtained from the Hospital pharmacy.
- 2. The use of the patients' own medications will be allowed if the medication cannot be obtained by the Hospital pharmacy, such as due to health plans restrictions. In these cases, medications should be sent directly to the Hospital pharmacy by the outside specialty pharmacy. They should not be brought to the clinic by the patient or mailed to the clinic from an outside source unless required.
- Prior to administering the medication(s) to the patient, the Hospital pharmacist will, to the best of his/her ability, ensure its integrity and that it is the medication ordered for the patient.
- The person administering the medication should document in the patient's medical record that the medication was obtained from an external source and given to the patient.

Prior to administering the medication(s) to the patient, the pharmacist will ensure its integrity and the medication is ordered for the patient

For safety purposes, a pharmacist must conduct the Outside Medication Verification process



## Descriptions We Use at UI Health (UIH)

- Patient supplied medications
- Outside medications
- Brown, white, clear & gold bagged medications



#### Scenarios

#### For Future appointments:

- Medication is delivered (via mail) to clinic directly
- Medication is delivered to the Medication Assistance Program Clinic (MAP) embedded inside the Specialty Care Building pharmacy

#### For Same Day appointments:

- Medication is brought in by patient
- Medication is dispensed from in-house pharmacy

#### All scenarios:

- Nurse or patient must bring patient specific medication to pharmacist for verification prior to administration in clinic
- Must be prescribed by UI Health Provider only

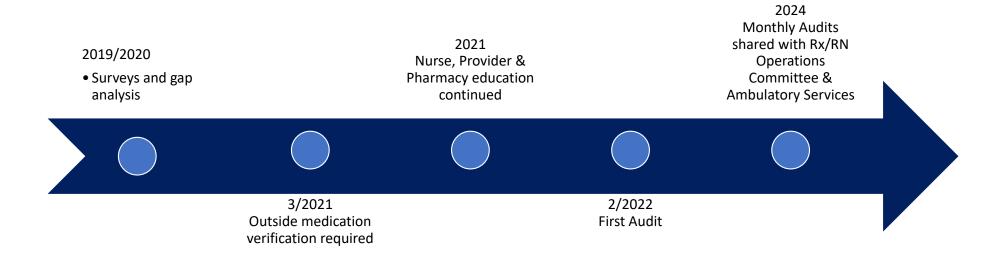


# Partnership: Ambulatory Nursing and Pharmacy

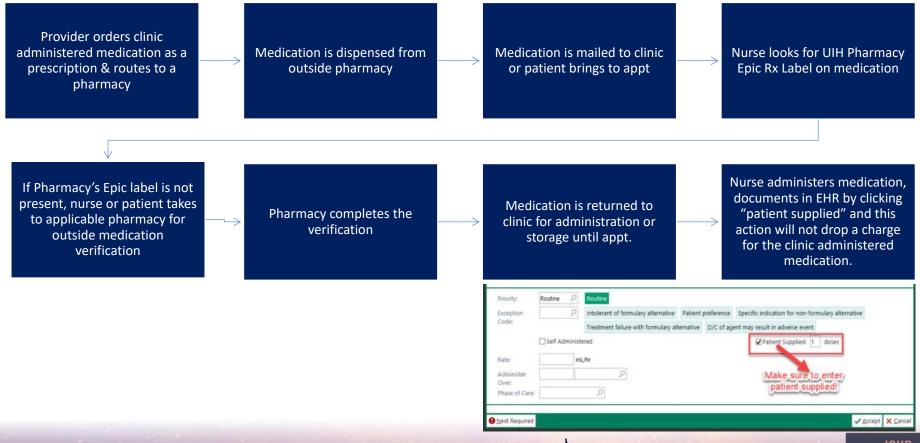
- Rx/RN Operations Committee
  - Identified potential risks and compliance gaps
- Workflow process design was a collaboration between Ambulatory Nursing and Pharmacy
- Developed audit model and implemented



#### Timeline

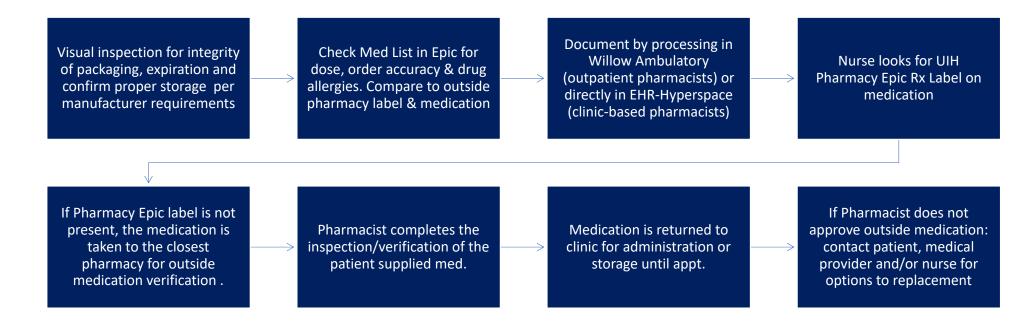


## Clinic Nursing Workflow



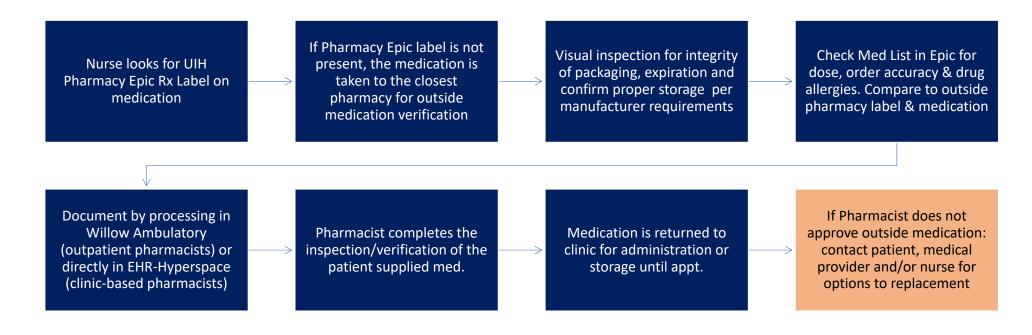


## Outpatient Pharmacy Workflow





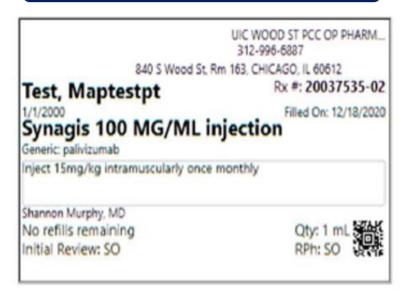
## Outpatient Pharmacy Workflow



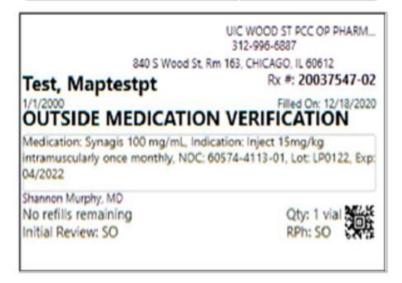


#### Outside Medication Verification Label

#### Rx **filled** at UIH Pharmacy



## Outside medication **verified** by UIH Pharmacy



The outside medication is processed in the same manner as a prescription. Turn around time will depend on same day (Waiter) or future appt (24 hours).



## Not Approved for Clinic Administration

Wrong temperature storage:

Deliveries left at front desk too long

Package is lost or did not arrive to clinic

Patient stored room temperature medication in refrigeration

Medication or dose change in Epic does not match the outside medication

Dosage form is not appropriate for use (SDV was used as MDV)

Missing medication order in Epic

Patient reasons:

Tampered with medication

Time between receiving the mediation at home vs appt date was too long



#### **Audit Process**

Ambulatory Service Administration Nurse Project Manager

Epic report is run for all "patient supplied medications" that have been administered in the clinics



Audit begins in Epic by viewing the patient's hospital chart, medications and MAR (Medication Administration Report).



Each identified patient supplied administered medication is opened for more details in the 'Order Report'.



Results are reported to Ambulatory Services and Rx/RN Operations Committee



The Excel report data is updated for compliance and sent to Pharmacy for review



Order report confirms if the medication has been verified by a UIC Pharmacist

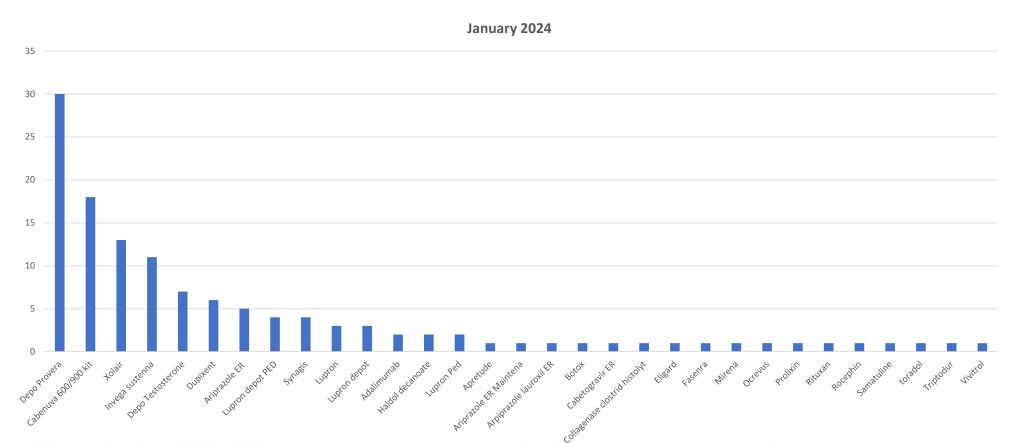


#### **January FY24 Patient Supplied Medication Verified by Pharmacy**





## Types of Medications





#### Lessons Learned

- Re-training and continuous education is key
- Non-revenue generating service: Additional time and work for pharmacies
- Monthly Audit process is manual & tedious.
  - Based on accuracy of nursing documentation
- Different processes for infusion drugs
  - Infusions are documented in a different manner by oncology pharmacy (WIP)
  - Injectables are verified and documented in (WAM)
- Revisit Epic capabilities for more efficient pharmacist verification workflow



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